The EU-27 construction sector: from boom to gloom

Construction activities in the EU-27, as recorded by NACE Rev. 1.1 Section F, provided employment to an estimated 14.8 million persons in 2007 (some 11.5 % of the non-financial business economy workforce), while generating an estimated EUR 562 billion of value added (9.3 % of the non-financial business economy’s total value added).

The construction sector has historically witnessed cyclical patterns to its developments. These may be linked to consumer confidence, the availability of credit (often in the form of mortgages), political events (such as a construction boom in Germany following reunification), or general economic cycles. The peaks and troughs in construction activity tend to be more amplified than those for the whole economy, perhaps as a result of large projects being postponed and/or cancelled during periods when economic output slows or contracts.

In recent years the construction industry has been highly concentrated in Spain, while this sector has also been of major importance for the Polish and Cypriot economies. Around one quarter of all persons employed in the Polish non-financial business economy (NACE Rev. 1.1 Sections C to I and K) were employed within construction activities in 2007.

Against this backdrop, the recent credit crisis and economic downturn have had some serious implications for the EU-27 construction sector. Employment has fallen sharply in many of the Member States, particularly in Spain and the Baltic countries. This downsizing of the workforce is reflected in declining output, as the EU-27 index of production for construction fell 14.2 % between the first quarter of 2008 and the third quarter of 2009.

Figure 1: Production indices for construction, seasonally adjusted, EU-27 (%)

Source: Eurostat (sts_copr_q)
Structural profile of construction sector

Table 1 provides more detailed information on construction activities within the EU-27 in 2007. There were an estimated 3.1 million construction enterprises across the EU-27, which generated an estimated EUR 1 665 billion of turnover.

The largest of the five construction subsectors (NACE Rev. 1.1 groups) in the EU-27, both in terms of employment and value added, was the building of complete constructions or parts thereof and civil engineering (NACE Group 45.2, hereafter referred to as general construction). This subsector alone accounted for more than half of the value added (about 58 %) and employment (about 55 %) within the EU-27 construction sector in 2007.

Building installation (NACE Group 45.3) and building completion (NACE Group 45.4) were the next largest subsectors, accounting for about 22 % and 15 % respectively of EU-27 value added in construction, and slightly larger shares of employment. The two smallest subsectors were site preparation (NACE Group 45.1) and the renting of construction or demolition equipment with an operator (NACE Group 45.5).

Each person employed within the EU-27 construction sector generated an average EUR 38 000 of value added in 2007. Among the construction subsectors, the highest apparent labour productivity was recorded for the renting of construction equipment (EUR 54 000 per person employed), where labour productivity was about two thirds higher than for building completion activities.

Table 1: Structural profile of construction sector, EU-27, 2007 (1)

<table>
<thead>
<tr>
<th></th>
<th>Number of enterprises (1 000)</th>
<th>Number of persons employed (1 000)</th>
<th>Turnover (EUR million)</th>
<th>Value added (EUR 1 000)</th>
<th>Apparent labour productivity (per person employed)</th>
<th>Gross operating rate (2)</th>
<th>Invest. rate (2)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Construction</td>
<td>3 090</td>
<td>14 793</td>
<td>1 665 092</td>
<td>562 159</td>
<td>38.0</td>
<td>12</td>
<td>9</td>
</tr>
<tr>
<td>Site preparation</td>
<td>117</td>
<td>460</td>
<td>55 540</td>
<td>19 178</td>
<td>41.7</td>
<td>:</td>
<td>20</td>
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<tr>
<td>General construction</td>
<td>1 270</td>
<td>8 112</td>
<td>1 070 417</td>
<td>325 650</td>
<td>40.1</td>
<td>11</td>
<td>11</td>
</tr>
<tr>
<td>Building installation</td>
<td>759</td>
<td>3 483</td>
<td>324 624</td>
<td>125 337</td>
<td>36.0</td>
<td>12</td>
<td>5</td>
</tr>
<tr>
<td>Building completion</td>
<td>930</td>
<td>2 637</td>
<td>202 221</td>
<td>86 329</td>
<td>32.7</td>
<td>17</td>
<td>7</td>
</tr>
<tr>
<td>Renting of const. equipment</td>
<td>16</td>
<td>89</td>
<td>10 131</td>
<td>4 812</td>
<td>54.0</td>
<td>24</td>
<td>:</td>
</tr>
</tbody>
</table>

(1) Including estimates.
(2) 2006.
Source: Eurostat (sbs_na_4a_co)

In terms of the number of persons employed, the construction sector in Spain was the largest among the Member States in 2007; the 2.9 million persons employed in these activities represented a little less than one fifth (19.5 %) of the construction workforce in the EU-27. In terms of value added generated, however, the construction sector in the United Kingdom was largest (19.2 % of EU-27 value added), despite having a workforce that was about half the size of that in Spain.

The resulting apparent labour productivity of the construction workforce in the United Kingdom (EUR 75 500 per person employed) was about twice as high as the average in Spain and, among all Member States, only behind that of Ireland (EUR 112 100 per person employed) in 2007.
In comparison to average personnel costs, the value added generated per person employed in construction activities was highest in Bulgaria, where wage adjusted labour productivity was 277.5%, about two and a half times the ratio of construction workers in Sweden, Germany, the Netherlands and France.

The gross operating rate (the relation between gross operating surplus and turnover) is a measure of profitability. The gross operating rate of the construction sector in 2007 was highest in Ireland (22.8%) and Cyprus (19.9%) but lowest in Hungary (6.3%) and France (7.2%).

When the 2008 and 2009 structural business statistics become available the impact of the economic downturn on these productivity and profitability ratios will become clear, and it is likely that these will show a significant reduction.

### Table 2: Construction sector in the EU Member States and Norway, 2007 (1)

<table>
<thead>
<tr>
<th>Persons employed (1 000)</th>
<th>Turnover (EUR million)</th>
<th>Value added (1 000)</th>
<th>Gross tangible invest. (2, 3)</th>
<th>Average personnel costs (2)</th>
<th>Apparent labour prod. ratio (2)</th>
<th>Wage adj. labour prod. ratio (2)</th>
<th>Gross operat. rate (2)</th>
<th>Invest. rate (2, 3)</th>
</tr>
</thead>
<tbody>
<tr>
<td>EU-27</td>
<td>14 793</td>
<td>1 665 095</td>
<td>562 159</td>
<td>48 227</td>
<td>27.9</td>
<td>38.0</td>
<td>129.7</td>
<td>12.0</td>
</tr>
<tr>
<td>BE</td>
<td>272</td>
<td>43 486</td>
<td>12 309</td>
<td>3 112</td>
<td>38.7</td>
<td>45.3</td>
<td>117.1</td>
<td>10.3</td>
</tr>
<tr>
<td>BG</td>
<td>221</td>
<td>7 552</td>
<td>1 746</td>
<td>1 610</td>
<td>2.8</td>
<td>7.9</td>
<td>277.5</td>
<td>15.3</td>
</tr>
<tr>
<td>CZ</td>
<td>402</td>
<td>28 319</td>
<td>6 052</td>
<td>815</td>
<td>12.1</td>
<td>15.1</td>
<td>124.2</td>
<td>10.1</td>
</tr>
<tr>
<td>DK</td>
<td>207</td>
<td>31 481</td>
<td>11 084</td>
<td>1 132</td>
<td>43.0</td>
<td>53.6</td>
<td>124.6</td>
<td>9.9</td>
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<tr>
<td>DE</td>
<td>1 522</td>
<td>143 848</td>
<td>57 966</td>
<td>4 023</td>
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<td>38.1</td>
<td>111.3</td>
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<td>EE</td>
<td>59</td>
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<td>1 117</td>
<td>171</td>
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<td>7 953</td>
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<td>112.1</td>
<td>227.5</td>
<td>22.8</td>
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<tr>
<td>EL</td>
<td>310</td>
<td>16 456</td>
<td>6 384</td>
<td>743</td>
<td>17.4</td>
<td>20.6</td>
<td>118.8</td>
<td>18.4</td>
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<td>304 645</td>
<td>101 149</td>
<td>9 227</td>
<td>28.2</td>
<td>35.1</td>
<td>124.7</td>
<td>10.8</td>
</tr>
<tr>
<td>FR</td>
<td>1 724</td>
<td>220 502</td>
<td>75 768</td>
<td>6 235</td>
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<td>43.9</td>
<td>113.2</td>
<td>7.2</td>
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<tr>
<td>IT</td>
<td>1 964</td>
<td>226 290</td>
<td>70 713</td>
<td>11 325</td>
<td>29.7</td>
<td>36.0</td>
<td>121.4</td>
<td>15.9</td>
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<td>LT</td>
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<td>348</td>
<td>8.9</td>
<td>13.0</td>
<td>145.8</td>
<td>12.4</td>
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<td>LU</td>
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<td>1 695</td>
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<td>45.0</td>
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<td>243</td>
<td>15 667</td>
<td>2 620</td>
<td>440</td>
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<td>16.0</td>
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<td>1 164</td>
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<td>15.6</td>
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<td>FI</td>
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<td>7 991</td>
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<td>54.5</td>
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<td>11.1</td>
</tr>
<tr>
<td>SE</td>
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<td>44 139</td>
<td>14 847</td>
<td>1 561</td>
<td>45.1</td>
<td>49.7</td>
<td>110.4</td>
<td>8.9</td>
</tr>
<tr>
<td>UK</td>
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<td>286 677</td>
<td>108 062</td>
<td>9 435</td>
<td>42.2</td>
<td>75.5</td>
<td>179.2</td>
<td>19.2</td>
</tr>
<tr>
<td>NO</td>
<td>158</td>
<td>29 110</td>
<td>9 985</td>
<td>921</td>
<td>52.8</td>
<td>63.3</td>
<td>119.8</td>
<td>9.4</td>
</tr>
</tbody>
</table>

(1) EU-27 estimates; Poland, provisional; Greece, 2006.
(2) EU-27, 2006.
(3) Sweden, 2006.

Source: Eurostat (sbs_na_4a_co)
The relative contribution made by the construction sector to the value added of the non-financial business economies of Cyprus (19.4 %), Poland (18.1 %) and Spain (17.6 %) was notably higher than for other Member States. This was also the case for employment, where Luxembourg was also relatively specialised in construction activities.

In value added terms, the least specialised Member States for construction were Germany (reflecting a rebound following the post reunification boom years), Slovakia and Hungary, the construction sector contributing between 4.7 % and 5.5 % of the value added of their respective non-financial business economies in 2007.

Figure 2: Value added and employment in construction, Member States, 2007 (1) (% share in the non-financial business economy)

High contribution of micro and small enterprises

Most construction enterprises serve a local market and, consequently, the construction sector is characterised by a high number of small enterprises, and relatively few large ones. Micro and small enterprises (with less than 50 persons employed) together employed 72.1 % of the EU-27 construction sector workforce in 2006, a much higher share than the average (50.2 %, 2005) for the non-financial business economy. These enterprises also provided about two thirds (64.7 %) of sectoral value added in 2006, compared with two fifths (39.8 %, 2005) for the whole of the non-financial business economy.

Table 3: Share of value added and persons employed by enterprise size class, EU-27, 2006 (%)

<table>
<thead>
<tr>
<th>Enterprise size class</th>
<th>Value added</th>
<th>Persons employed</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 to 9 employed</td>
<td>20.9</td>
<td>33.0</td>
</tr>
<tr>
<td>10 to 49 employed</td>
<td>18.9</td>
<td>31.7</td>
</tr>
<tr>
<td>50-249 employed</td>
<td>17.8</td>
<td>17.9</td>
</tr>
<tr>
<td>250+ employed</td>
<td>42.4</td>
<td>17.3</td>
</tr>
</tbody>
</table>

(1) 2005.

Source: Eurostat (sbs_sc_indic and sbs_na_4a_co and ebd_all)
The specialisation of regions and countries in any one type of activity increases their vulnerability in a downturn. The squeeze on the availability and affordability of credit for construction in the recent economic downturn, as well as the broader downturn in business and consumer confidence has made the construction sector particularly vulnerable.

It is interesting to note (see Figure 1 on the front cover) that the reduction in construction activity has been largely concentrated within the building subsector, while the index of production for civil engineering remained relatively untouched; this possibly reflects decisions made at a governmental level to maintain expenditure on public infrastructure projects.

Confidence indicators (based on the opinions of the main actors involved in economic decision making) provide a subjective view about the position of the economy in an economic cycle. Figure 3 shows the sharp and rapid loss of both consumer and construction confidence since September 2007. The loss of construction confidence was even sharper than the overall loss of consumer confidence, hinting at the particular vulnerability of this sector in the economic downturn.

With caution, it appears as though these two confidence indicators bottomed out in the spring of 2009, since when they have begun to rebound, more clearly in the case of consumer confidence.

Another indicator that may be used to gauge future construction activity is the index of new orders for construction. Figure 4 shows clearly the decline in demand for new constructions since the end of 2007/beginning of 2008. For the EU-27 as a whole, the index for new construction orders declined by almost one third between the final quarter of 2007 and the first quarter of 2009 to levels last recorded at the beginning of 2000 (which is another period associated with a slowdown in economic activity, in particular, relatively high interest rates and a loss of confidence following a crash in global stock markets as the dot-com bubble came to an end).

The new orders index for building peaked in the third quarter of 2007, whereas that for civil engineering peaked later, in the second quarter of 2008. Between those peak levels and the latest index levels (first quarter of 2009) the index for building fell by 37.2 % and that for civil engineering fell by 21.3 %. In some Member States, the decline in the index of new orders in construction has been particularly strong; in Spain there was a reduction of two thirds (-68.9 %) from the relative peak in the third quarter of 2007 to the third quarter of 2009, and in Latvia the index halved between the final quarters of 2007 and 2008.

Figure 3: Confidence indicators, seasonally adjusted, EU-27 (balance of positive and negative opinions)

Source: Eurostat (bsbu_m and besco_m)

Figure 4: Development in new orders index for construction as a whole, building and civil engineering, seasonally adjusted, EU-27 (2005=100) (1)

(1) Estimates.
Source: Eurostat (sts_cono_q)
The downturn in construction activity has inevitably had an impact on the number of persons employed. The EU-27 employment index for construction fell sharply (-8.8%) between the first quarter of 2008 and the second quarter of 2009.

There were much stronger rates of decline in some Member States, particularly in the Baltic Member States and Spain. The construction workforces of Latvia and Spain shrank by about one third between the first quarter of 2008 and the third quarter of 2009. There were a few Member States, however, where the size of the construction workforce remained relatively stable or even expanded comparing the latest index level with that at the beginning of 2008. In particular, the construction workforce in Slovakia was almost 6% higher in the third quarter of 2009 than the first quarter of 2008 and growth in Poland was only slightly less.

![Figure 5: Development in employment index for construction, first quarter of 2008 to latest quarter available, seasonally adjusted (%)](image)

During this economic downturn one might expect some enterprises to reduce working hours before making cuts in employment. There is only a slight amount of evidence to support this theory of labour retention within the construction sector (maybe the precarious nature of employment contracts – for example, temporary and seasonal work – plays a role). The index of the number of hours worked in construction in the EU-27 declined by a slightly larger amount (-10.4%) than that of the employment index (-8.8%) between the first quarter of 2008 and the second quarter of 2009.

The retention of labour was more marked in Germany, as the index of hours worked declined by 15.1%, at a rate that was much greater than that registered for the index of employment (-3.3%).

Despite the downturn in construction activity and the loss of employment, it is interesting to note that, at least by the final quarter of 2008, there had been little change in the upward development of the EU-27 labour cost index for new residential buildings. Nevertheless, there was a decline in the overall construction cost index (which includes material and labour costs) for new residential buildings from the third quarter of 2008.

![Figure 6: Development in construction and labour cost indices, gross data, new residential buildings, EU-27 (2005=100)](image)

In some of the Member States, there were noticeable downturns in these cost indices; as the construction cost indices of Lithuania, the United Kingdom, Estonia and Ireland fell by between 9% and 16% in the period between the third quarter of 2008 and the second quarter of 2009. In the Baltic Member States, the labour cost index of new residential buildings declined by between 10% and 27% over the same period.
METHODOLOGICAL NOTES

Structural business statistics
SBS data have been collected within the legal framework provided by Council Regulation No 58/97 of 20 December 1996 concerning structural business statistics. Note that SBS data for the EU-27 may include rounded estimates.

The number of enterprises is a count of enterprises active during at least a part of the reference period.
The number of persons employed includes all persons who work in the observation unit (inclusive of working proprietors and unpaid family workers), as well as persons who work outside the unit who belong to it and are paid by it. Part-time, seasonal and home workers on the payroll are included, as well as apprentices.

Turnover comprises the totals invoiced by the observation unit during the reference period, and this corresponds to market sales of goods or services supplied to third parties.

Value added (at factor cost) can be calculated from turnover, plus capitalised production, plus other operating income, plus or minus the changes in stocks, minus the purchases of goods and services, minus other taxes on products which are linked to turnover but not deductible, minus the duties and taxes linked to production.

Gross tangible investment includes new and existing capital goods bought or produced for own use having a useful life of more than one year, and includes also land.

Apparent labour productivity is calculated as value added divided by the number of persons employed.
Average personnel costs are calculated as personnel costs divided by the number of (paid) employees.
The wage adjusted labour productivity ratio is calculated by dividing the apparent labour productivity by average personnel costs, and is expressed as a percentage.
The gross operating rate is the gross operating surplus (value added less personnel costs) divided by turnover, expressed as a percentage.
The investment rate is gross tangible investment divided by value added expressed as a percentage.

Short-term business statistics (STS)
The production index is a business cycle indicator and aims to show the development of the volume of value added at factor cost.
The new orders index reflects the development of the demand for products and serves as an indicator of future production.
The employment index shows the development of the number of persons employed. The hours worked index shows the development in the volume of work done.
The construction cost index shows the development of costs incurred by the contractor to carry out the construction process. Costs that constitute components of the construction costs include material costs, labour cost, plant and equipment costs, transport and energy costs.

The basic form of an index is its gross (also known as unadjusted) form but in this publication the seasonally adjusted form is used, whereby seasonal factors have been removed.

Classifications
European statistics are undergoing a transition from one generation of the activity classification (NACE) to another, from Rev. 1.1 to Rev. 2. In this publication SBS data uses the NACE Rev. 1.1 classification, while STS uses NACE Rev. 2.
The non-financial business economy presented in this publication is defined as NACE Rev. 1.1 Sections C to I and K. The following table is an extract of the NACE Rev. 1.1 headings for construction.

<table>
<thead>
<tr>
<th>NACE Rev. 1.1</th>
<th>Section F</th>
</tr>
</thead>
<tbody>
<tr>
<td>Site preparation</td>
<td>45.1</td>
</tr>
<tr>
<td>Building of complete constructions</td>
<td>45.2</td>
</tr>
<tr>
<td>Building installations</td>
<td>45.3</td>
</tr>
<tr>
<td>Building completion</td>
<td>45.4</td>
</tr>
<tr>
<td>Renting of construction or demolition equipment</td>
<td>45.5</td>
</tr>
</tbody>
</table>

Abbreviations and symbols
EU-27 European Union of 27 Member States
BE Belgium
BG Bulgaria
CZ Czech Republic
DK Denmark
DE Germany
EE Estonia
IE Ireland
EL Greece
ES Spain
FR France
IT Italy
CY Cyprus
LV Latvia
LT Lithuania
LU Luxembourg
HU Hungary
MT Malta
NL Netherlands
AT Austria
PL Poland
PT Portugal
RO Romania
SI Slovenia
SK Slovakia
FI Finland
SE Sweden
UK United Kingdom
NO Norway

: (in tables) not available
Further information

Eurostat Website: http://ec.europa.eu/eurostat

Data on "Structural business statistics"
Data on "Short-term business statistics"

More information about “Structural business statistics”
More information about “Short-term business statistics”

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